

EMERGENCY SUPPORT FUNCTION (ESF) 13

PUBLIC SAFETY AND SECURITY

LEAD COORDINATING AGENCY: Wisconsin Emergency Management

SUPPORT AGENCIES: Department of Justice
Wisconsin National Guard
Department of Corrections
Department of Transportation
Department of Agriculture, Trade and Consumer Protection
Department of Health Services
Department of Natural Resources
Department of Administration
State Capitol Police
UW System Police and Security
WI State Patrol

FEDERAL ESF COORDINATING AGENCIES: Department of Homeland Security
Department of Justice

I. INTRODUCTION

A. Purpose

ESF 13 (Public Safety and Security) describes the capability to reduce the impact and consequences of an incident or major event by securing the affected area, safely diverting the public from hazards, providing security support to other response operations and properties, and sustaining operations from response through recovery

B. Scope

ESF 13 describes how the state will support local law enforcement activities to ensure the protection of life and property during emergency situations. It also provides for the development and maintenance of the Wisconsin Emergency Police Services (EPS) program.

Also, ESF 13 establishes policy direction for state public safety activities prior to and during threats or acts of terrorism in the State of Wisconsin. An act of terrorism may produce consequences that will quickly overwhelm the capabilities of local governmental units particularly if nuclear, biological or chemical weapons are involved. The first priority of this emergency support function shall be the public safety and the preservation of life.

Under the guidance of the Wisconsin Homeland Security Council (HSC) and the Wisconsin Joint Terrorism Task Force (JTTF), goals and strategies for Wisconsin's protection are developed. Implementation is accomplished through the involved state and federal agencies in Wisconsin. As the lead emergency management agency in Wisconsin, WEM participates in the HSC and the JTTF.

II. POLICIES

The Governor of the State of Wisconsin is responsible for promoting the general welfare and protection of its citizens during emergencies, both natural and man-made, including enemy attack. (ss. 66.305, 66.315, Chapter 323, 175.46)

The Governor appoints the Administrator of Wisconsin Emergency Management. The Administrator serves as the Director of Emergency Police Services, who administers the overall EPS program. A Deputy Director coordinates the EPS program on a daily basis. The procedures that detail the coordination of the EPS program can be found in the Emergency Police Services Program Manual. (Attachment 1)

III. CONCEPT OF OPERATIONS

A. General

General ESF 13 functions are:

- Security of incident sites
- Protection of key facilities
- Access control to incident sites and facilities
- Establishment of force protection and perimeter.
- Control traffic and crowds
- Conduct searches.

ESF 13 will:

1. Coordinate and direct requests for local law enforcement assistance.
2. Assess local law enforcement and security requirements.
3. After evacuation efforts are completed, ESF 13 will coordinate requests for transportation resources with other ESF's to provide the necessary local assistance
4. Coordinate state law enforcement resources intended to supplement the needs of local law enforcement. State law enforcement resources may be directed to assist other agencies or volunteer entities with enforcement and security issues during disaster response and recovery.
5. Coordinate with support departments/agencies to prioritize and develop strategies for a coordinated response; continually reassess priorities to address the most critical transportation needs.
6. Coordinate with appropriate Federal Law Enforcement authorities as the incident warrants.
7. Coordinate the procurement of specialized security resources such as traffic control devices, CBRNE detection devices, canine units specialized law enforcement PPE. Track law enforcement resources which are committed to specific missions.
8. Re-deploy and re-stage resources as appropriate.
9. Provide ESF 1 with all available support during an emergency to facilitate the movement of traffic along the state's road systems.

B. Organization

Overall ESF 13 management is a responsibility of WEM as outlined in Section II above

For EPS purposes, the State of Wisconsin is divided into seven geographical areas along county lines. Each area staff is comprised of the Commanding Officers from each Wisconsin State Patrol Region, the University Police, the Capitol Police and the Department of Justice - Division of Criminal Investigation; a warden from each Department of Natural Resources district, the National Guard Planning, Operations and Military Support Officer, county sheriffs and municipal

police chiefs. Area sheriffs and police chiefs elect an EPS Area Director who will appoint a sheriff and a chief of police as deputies. Appendix 1 describes the specific structure, organization and responsibilities of Emergency Police Services.

The Department of Transportation, Wisconsin State Patrol (WSP), Department of Natural Resources (DNR), Civil Air Patrol (CAP), and the Wisconsin National Guard (WING) all have air assets available for search and rescue missions. Each organization has available different rotary and fixed wing aircraft, and each has different criteria that must be met to allow use. The aircraft and the required criteria are described in the Wisconsin 24 Hour Emergency Duty Officer System Procedures Manual.

C. Mitigation/Preparedness Activities

1. Maintain EPS preparedness and capability through organization planning and training.
2. Develop and maintain Wisconsin Correctional Institution Disturbance Plans, National Guard State Correctional Institution Work Stoppage Plans, which are in place to facilitate the augmentation of responders as needed.
3. Develop and maintain ESF 13 resource capabilities. (With E-sponder and local NIMS resource requirements will be two tools used to track)
4. Identify, develop and incorporate, as necessary
 - a. Private sector capabilities and resources
 - b. Backup response and recovery processes

D. Response Activities

1. Coordinate assistance from other law enforcement agencies (e.g., municipal, county, state, National Guard) upon request.
2. Obtain inventories of available law enforcement resources and provide them to the Operations Section of the State EOC to support disaster operations as requested.
3. Provide and operate the Mobile Command Center and all of its equipment to support the local activities upon request from the affected county's sheriff.
4. Provide the EPS portable radio system as requested.
5. Provide resources to implement the pass system as needed.
6. Provide the confidential documents (i.e., Wisconsin Correctional Institution Disturbance Plans, National Guard State Correctional Institution Work Stoppage Plans) that are in place to facilitate the augmentation of responders as needed.
7. Coordinate the activation of Search and Rescue (SAR) teams with the Wisconsin State Patrol, Dept. of Natural Resources, Civil Air Patrol (CAP) or the Wisconsin National Guard. Federal assets will be requested through FEMA Region V.
8. Coordinate the implementation of the Wisconsin Terrorism/Weapons of Mass Destruction Plan. (Appendix 1), as requested
9. Coordinating with the Area Directors of EPS, they will:

- a. Be point of contact for regional or statewide mutual aid response
- b. Assist in coordinating local law enforcement response
- c. Organize and coordinate dispatching area resources as requested.
- d. Participate in state/area Emergency Operating Centers (EOCs) as requested.
- e. Brief the EPS Director/Deputy Director about ongoing operations.

E. Recovery Activities

- 1. Continue with ESF13 functions as directed.

IV. RESPONSIBILITIES

A. Lead Coordinating Agency

Wisconsin Emergency Management

- 1. Coordinate and direct requests for local law enforcement assistance.
- 2. Assess local law enforcement and security requirements.
- 3. After evacuation efforts are completed, ESF 13 will coordinate requests for transportation resources with other ESF's to provide the necessary local assistance
- 4. Coordinate state law enforcement resources intended to supplement the needs of local law enforcement. State law enforcement resources may be directed to assist other agencies or volunteer entities with enforcement and security issues during disaster response and recovery.
- 5. Coordinate with support departments/agencies to prioritize and develop strategies for a coordinated response; continually reassess priorities to address the most critical transportation needs.
- 6. Coordinate with appropriate Federal authorities as the incident warrants.
- 7. Coordinate the procurement of specialized security resources such as traffic control devices, CBRNE detection devices, canine units specialized law enforcement PPE. Track law enforcement resources which are committed to specific missions.
- 8. Re-deploy and re-stage resources as appropriate.
- 9. Provide ESF 1 with all available support during an emergency to facilitate the movement of traffic along the state's road systems.

B. Support Agencies (General)

Department of Justice
 Wisconsin National Guard
 Department of Corrections
 Department of Transportation
 Department of Agriculture, Trade and Consumer Protection
 Department of Health Services
 Department of Natural Resources
 Department of Administration
 State Capitol Police
 UW System Police and Security
 WI State Patrol

- 1. Support ESF13 activities as requested.

2. Respond to the area and provide law enforcement support (e.g., perimeter security, traffic control, escorts, other law enforcement functions) to augment local operations as requested.
3. Gather intelligence information and investigate crimes as requested by local authorities.
4. Provide a point of contact for requesting assistance from other Wisconsin Department of Justice resources (e.g., Crime Lab/Field Response Team, TIME system, Assistant Attorneys General.)

V. RESOURCE REQUIREMENTS

VI. REFERENCES

VII. ACRONYMS

VIII. APPENDICES

Appendix 1 - Emergency Police Service Program Manual
Appendix 2 - Terrorism Incident Law Enforcement and Investigation Annex
Wisconsin State Patrol Regions Map

APPENDIX 1

EMERGENCY POLICE SERVICES PROGRAM MANUAL

PURPOSE:

The Governor of the State of Wisconsin has the mandated responsibility to promote the general welfare and protection of its citizens during emergencies, both natural and man-made, including enemy attack. (Chapter 323, and ss. 66.305 & 66.315)

State law enforcement response groups are an important component of the state's overall emergency operation effort, especially during incidents that have severely stretched local law enforcement forces to and beyond their limits.

This manual is the foundation for proper coordination of state and local law enforcement activities to ensure the protection of life and property during all emergency situations by providing for a comprehensive program of emergency procedures, leadership, staffing, equipment and the mobilization of resources.

SITUATION AND ASSUMPTIONS:

During emergencies local law enforcement agencies may need to expand their operations to provide increased services as required by the situation.

As the situation escalates local resources may be depleted resulting in diminished local capabilities. Mutual aid, state and federal law enforcement response resources need to be deployed to assist local law enforcement in their efforts to provide continued protection to life and property.

The basic policy of state assistance to local government is to support local law enforcement. State resources may be deployed whenever the magnitude of the emergency is such that the best interest of the state is served.

CONCEPT OF OPERATIONS:

General

State law enforcement agencies' emergency operations are an extension of their normal functions and responsibilities. These responsibilities may be coordinated through the State Emergency Operations Center and/or a local Incident Command Center.

State Law Enforcement activities recognize and support the four phases of emergency management (i.e., mitigation, preparedness, response and recovery.)

ORGANIZATION:

Appointment

State

The Governor of the State of Wisconsin appoints the Administrator of the Division of Emergency Management. The Administrator also serves the Director of Emergency Police Services (EPS).

The Administrator has a Deputy EPS Director who coordinates the EPS program on a daily basis.

Area

The Area Director of EPS is elected by the law enforcement officials in the area. The Area Director appoints one sheriff and one chief of police from the area as deputies. The Area Director serves a renewable four-year term after election.

The Administrator shall designate the following to serve on the EPS staff:

- The Commanding Officer from each Wisconsin State Patrol district to serve on each area EPS staff.
- The Department of Natural Resources (DNR) District Warden from each DNR district to serve on each area EPS staff.
- The Commanding Officer of the University of Wisconsin - Madison Police
- The Commanding Officer of the Capitol Police
- The Commanding Officer of the Department of Justice - Division of Criminal Investigation
- The National Guard Planning, Operations and Military Support Officer

County

The Sheriff will be the director of EPS for the county. The Sheriff, in cooperation with the County Emergency Management Director, will appoint a police administrator from within the county to be the Deputy Director of EPS.

Municipal

The Chief of Police will be the Director of EPS for the municipality and will appoint a Deputy Director of EPS.

Structure

State

Wisconsin EPS consists of all state law enforcement agencies, including their personnel, equipment and facilities. The Wisconsin National Guard may be used as directed by the Governor.

Area

Area EPS will consist of the Area EPS Staff that provides overall police coordination and support, as delineated in IV.A.2, during an emergency.

County and Municipal

The county and municipal EPS will consist of all regular and trained reserve personnel, equipment and facilities within their jurisdictions.

Reserve members of police organizations, whether designated as police reserves, posse or special police, will be attached to police or sheriff departments with which they are duly registered.

State Responsibilities

The Administrator/Deputy Director of EPS will:

- Review EPS planning for emergency government operations at all levels of the state.

- Have a working knowledge of state and area law enforcement resources.

- Coordinate training programs, certify instructors and provide instructional material for training police at all levels.

- Assist counties with the development of law enforcement sections of county/local emergency government plans.

- Participate in law enforcement exercises.

The Wisconsin State Patrol, Department of Natural Resources - Bureau of Law Enforcement, Department of Justice - Division of Criminal Investigation, Wisconsin Capitol Police and Wisconsin National Guard responsibilities are outlined in their individual agency emergency operations plans.

The Area EPS Director will:

- Assist and promote the organization, assist with planning, coordinating and testing EPS at all levels.

- Develop Standard Operating Procedures (SOPs) for their area.

- Have a working knowledge of resources (i.e., manpower, equipment) for their respective areas.

Organize and coordinate the dispatch of resources in their mutual aid area in times of emergencies.

Keep State EPS Director informed during emergencies.

Participate in state/area Emergency Operating Centers when requested by State EPS Director.

PLAN DEVELOPMENT AND MAINTENANCE:

Each state agency (law enforcement group) will be responsible for developing and maintaining an Individual Agency Plan, including Standard Operating Procedures that reflect the operational capabilities (e.g., manpower, equipment) of their respective department or agency.

The EPS Deputy Director will coordinate the periodic review or update of each agency's Standard Operating Procedures and notify each EPS Area Director of results of the annual review.

Conduct after-action reviews of all exercises and major incidents.

Create and maintain the two groups of confidential documents (i.e., State Correctional Institution Disturbance Plans, National Guard State Correctional Institution Work Stoppage Plans) in place to facilitate the augmentation of all forces.

STATE AGENCY RESOURCES

Wisconsin Emergency Management

Upon notification that an emergency has occurred in the State of Wisconsin, the Administrator/Deputy of EPS shall take the following actions:

Mobilize to the EOC members of the emergency operations staff necessary for operation. Attend briefings of emergency operations staff, if required.

Coordinate requests for law enforcement assistance from state agencies.

Provide for the Mobil Command Center if requested by an EPS Area Director and deemed necessary to support the local action.

Provide the EPS portable radio system when requested and required.

Provide resources to implement the pass system as needed.

Provide for additional law enforcement resources and assist coordinating National Guard support.

Report to the local EOC or to the scene if necessary. In these cases, assign staff to continue operations in the State EOC as needed.

Department of Transportation – Wisconsin State Patrol

Mission Statement - In the event of a call for law enforcement services greater than may be sufficiently addressed by local law enforcement, the Wisconsin State

Patrol may be called upon to provide immediate law enforcement services. The mission of the Wisconsin State Patrol will be to respond to the designated area and to provide perimeter security, traffic control, escorts, and other law enforcement support that may be mutually agreed upon between the local law enforcement authority and the appropriate Wisconsin State Patrol District Commander.

Department of Natural Resources

In the event of a call for law enforcement services greater than may be sufficiently addressed by local law enforcement, the Department of Natural Resources Conservation Wardens may be called upon to provide immediate law enforcement services. The mission of the Conservation Wardens will be to respond to the designated area and to provide any law enforcement support that may be mutually agreed upon between the local law enforcement authority and the appropriate Department of Natural Resources District Warden.

Department of Justice - Division of Criminal Investigation

The Division of Criminal Investigation (DCI) is committed to ensuring the protection of life and property during all emergency situations. To assist other law enforcement agencies in this endeavor, DCI will gather intelligence information and investigate crimes when deemed appropriate. DCI will also act as a conduit in obtaining assistance from other Wisconsin Department of Justice personnel, such as the Wisconsin Crime Lab and its Field Response Team, the TIME system and, when necessary, obtain legal assistance from the department's assistant attorneys general. Personnel from the Division of Criminal Investigation will be able for assignment to the Command Center. DCI shall coordinate all intelligence operations and actions of the response through the state's intelligence fusion center, the Wisconsin Statewide Information Center.

University of Wisconsin Police Departments

Mission Statement: In the event of an EPS call for assistance for local law enforcement in an incident where their resources were taxed or depleted EPS could provide assistance in all aspects of law enforcement until such time as it was mutually agreed upon that our resources were no longer necessary.

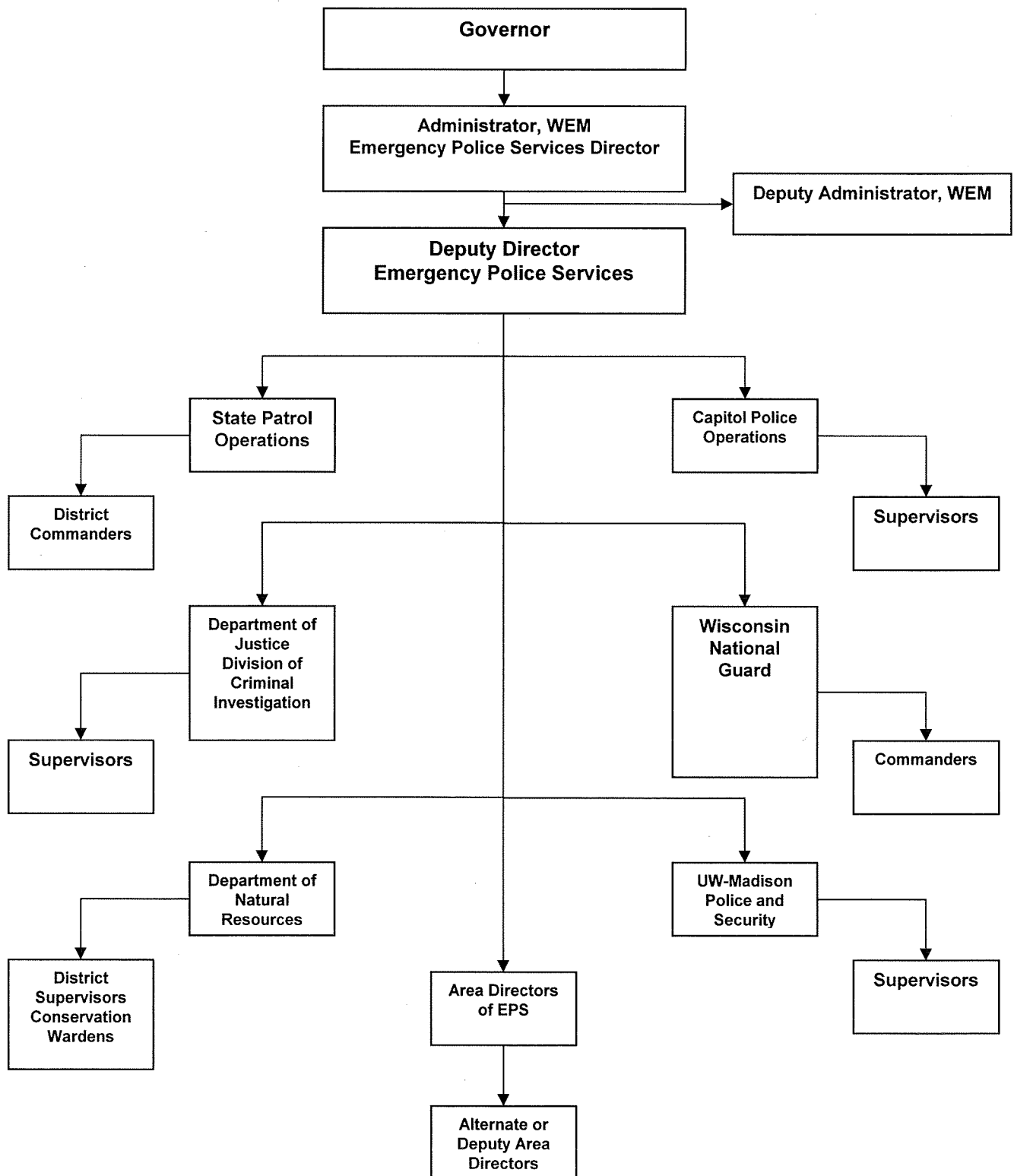
The following departments have armed police officers:

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- [REDACTED]
- [REDACTED]
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- [REDACTED]

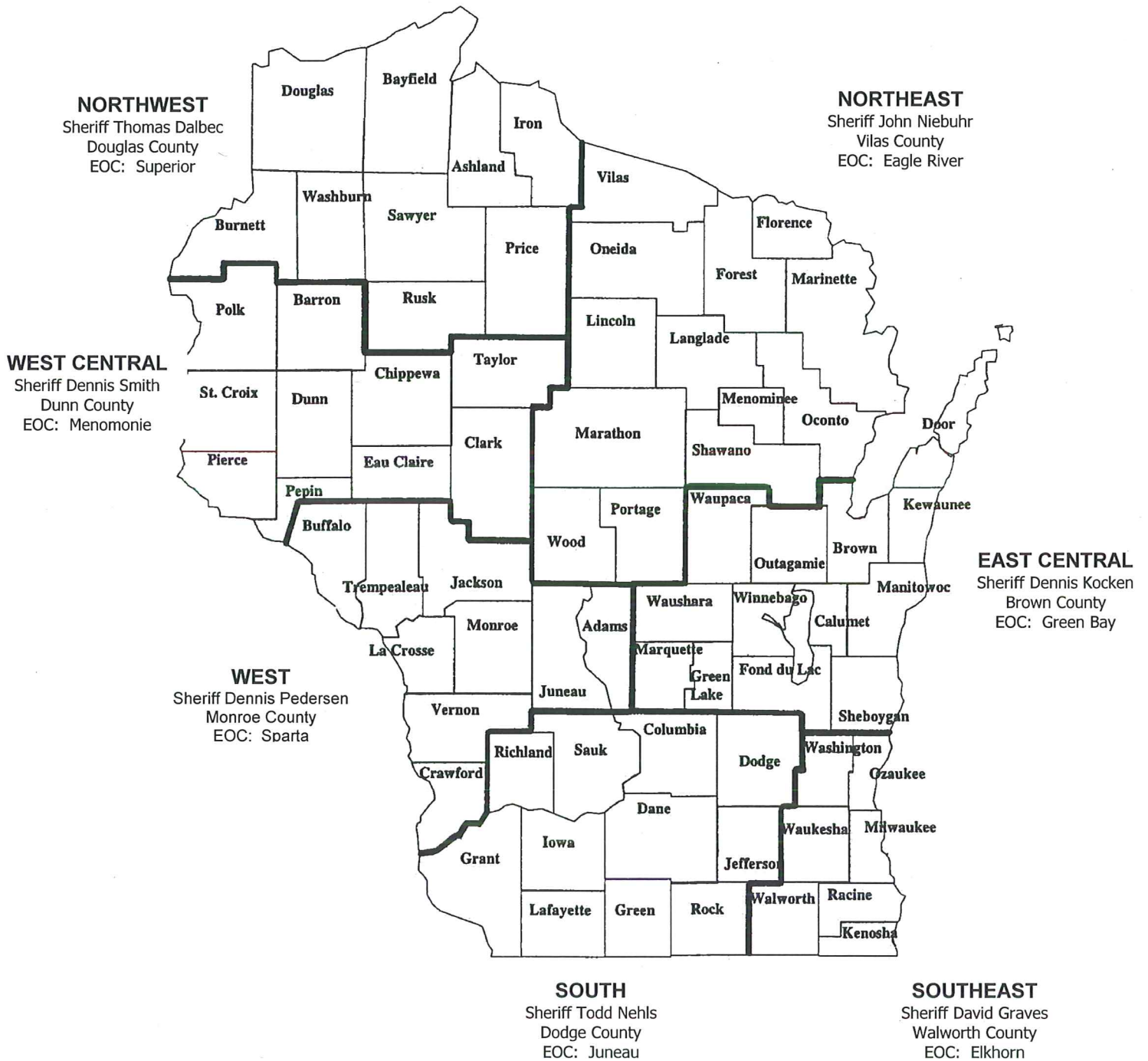
The following campuses have unarmed police officers:

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WISCONSIN EMERGENCY POLICE SERVICES
State Organization and Responsibilities during Emergencies



EMERGENCY POLICE SERVICES MUTUAL AID AREAS



Record of Changes

E•SPONDER® Alerts 13 Public Safety and Security

Change #	Date	Agency/Individual	Change
1.	4/11/2011	S.Sharpe	Changed references to 'Department of Military Affairs' to 'Wisconsin National Guard'.
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